## Message Text

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**ACTION EA-14** 

INFO OCT-01 ISO-00 OMB-01 IO-14 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 EB-11 DRC-01 /116 W

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R 040900Z APR 74 FM AMEMBASSY CANBERRA TO SECSTATE WASHDC 2932 INFO AMEMBASSY WELLINGTON CINCPAC

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CINCPAC FOR POLAD

E.O. 11652: N/A TAGS: PINT, AS

SUBJECT: DOUBLE DISSOLUTION OF PARLIAMENT APPEARS IMMINENT

1. SUMMARY: DOUBLE DISSOLUTION OF AUSTRALIAN PARLIAMENT NOW SUDDENLY APPEARS IMMINENT. IN PRESS CONFERENCE AND STATEMENT IN HOUSE OF REPRESENTATIVES APRIL 4, LIBERAL OPPOSITION LEADER SNEDDEN STATED LIBERAL AND COUNTRY PARTIES WOULD OPPOSE REMAINING APPROPRIATIONS BILLS IN HOUSE. HE SAID THAT IF OPPOSITION PARTIES IN SENATE ALSO OPPOSE APPROPRIATIONS BILLS, GOVERNMENT WOULD BE FORCED TO DOUBLE DISSOLUTION AND EARLY ELECTIONS. WHITLAM TOOK UP CHALLENGE, STATING THAT IF SENATE REJECTED APPROPRIATIONS BILLS, HE WOULD ASK GOVERNOR GENERAL TO DISSOLVE BOTH HOUSES AND ISSUE WRITS OF ELECTION FOR BOTH HOUSES ON MAY 18. STAGE IS ALMOST SET FOR GENERAL ELECTIONS, BUT FINAL STEP REMAINS TO BE TAKEN BY SENATE. END SUMMARY.

2. AT PRESS CONFERENCE IN CANBERRA AFTERNOON OF APRIL 4 (LOCAL TIME) LIBERAL OPPOSITION LEADER SNEDDEN ANNOUNCED COMBINED OPPOSITION HAD DECIDED TO PRESS FOR DISSOLUTION OF BOTH HOUSES OF PARLIAMENT (I.E., DOUBLE DISSOLUTION) AND EARLY NATIONAL LIMITED OFFICIAL USE

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ELECTIONS.

- 3. SNEDDEN FOLLOWED UP PRESS CONFERENCE WITH OBVIOUSLY WELL-PREPARED SPEECH IN VERY STORMY SESSION OF HOUSE OF REPRESENTATIVES LATER IN AFTERNOON, STATING THAT LIBERAL AND COUNTRY PARTIES IN HOUSE OF REPRESENTATIVES WOULD REJECT REMAINING APPROPRIATIONS BILLS BEFORE IT. HE SAID THAT IF, IN SENATE, ALL MEMBERS OF LIBERAL, COUNTRY, AND DEMOCRATIC LABOR PARTIES ALSO OPPOSE REMAINING APPROPRIATIONS BILLS, GOVERNMENT MUST GO TO AN ELECTION, DISSOLVING BOTH HOUSES OF PARLIAMENT. SNEDDEN SAID THAT, IF DOUBLE DISSOLUTION ORDERED, OPPOSITION PARTIES WOULD MAKE SUBSEQUENT, SUITABLE ARRANGEMENTS FOR APPROVING PENDING APPROPRIATIONS BILLS TO PERMIT GOVERNMENT OPERATIONS TO CONTINUE. SNEDDEN UNDERTOOK SYSTEMATIC DENUNCIATION OF GOVERNMENT'S HANDLING OF INFLATION AND OF SOCIAL AND ECONOMIC POLICIES IN GENERAL.
- 4. IN REPLY PRIME MINISTER WHITLAM SAID THAT IF SENATE REJECTS ANY MONEY BILL, IT WILL BE FIRST TIME SENATE WOULD HAVE REJECTED MONEY BILL IN HISTORY OF AUSTRALIA. UNDER SUCH CIRCUMSTANCES, HE CONTINUED, HE WOULD ADVISE GOVERNOR GENERAL TO DISSOLVE BOTH HOUSE AND SENATE AND ISSUE WRITS OF ELECTION FOR BOTH HOUSES ON MAY 18. HOWEVER, HE SAID THAT UNTIL SENATE HAS REJECTED APPROPRIATIONS BILL, THERE WOULD BE NO GROUNDS FOR ASKING GOVERNOR GENERAL TO DISSOLVE HOUSE OF REPRESENTATIVES. WHITLAM SAID IT WAS TIME TO HAVE A CONTEMPORARY PARLIAMENT, RATHER THAN HAVE MAJOR LEGISLATION DELAYED OR REJECTED BY SENATE, SOME OF WHOSE MEMBERS ELECTED IN 1967.
- 5. COMMENT: SITUATION AT THIS POINT HAS NOT ENTIRELY CLARIFIED, BUT IT SEEMS CLEAR FROM STATEMENTS OF BOTH SNEDDEN AND PRIME MINISTER THAT DOUBLE DISSOLUTION OF PARLIAMENT IS VERY CLOSE. SNEDDEN WAS NOT MERELY BEING CONSIDERATE OF SENATE IN STATING THAT IF OPPOSITION PARTIES IN SENATE OPPOSE REMAINING APPROPRIATIONS BILLS, GOVERNMENT MUST GO TO AN ELECTION, DISSOLVING BOTH HOUSES. ANDREW PEACOCK, LIBERAL SPOKESMAN FOR FOREIGN AFFAIRS, HAD TOLD AMBASSADOR EARLIER APRIL 4 THAT OPPOSITION PARTIES WERE PRESSING FOR DOUBLE DISSOLUTION BUT THAT SEVERAL SENATORS (UNIDENTIFIED) WERE WAVERING. PEACOCK WAS CONFIDENT THAT OPPOSITION PARTIES IN SENATE WOULD COME AROUND.

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6. OPPOSITION PARTIES ARE CLEARLY BANKING ON GENERAL IMPRESSION CREATED BY STRING OF ALP LOSSES IN STATE ELECTIONS IN LAST YEAR OR SO (VICTORIA, NEW SOUTH WALES, AND WESTERN AUSTRALIA), CONTINUING TREND OF PUBLIC OPINION POLLS ADVERSE TO LABOR GOVERNMENT, AND IN PARTICULAR DISARRAY AND CONFUSION IN ALP AND LABOR GOVERNMENT FOLLOWING APPOINTMENT OF SENATOR GAIR AS AMBASSADOR TO IRELAND.

7. IN INITIAL EXCHANGES BETWEEN GOVERNMENT AND OPPOSITON, FOCUS
HAS BEEN ALMOST ENTIRELY ON DOMESTIC ECONOMIC AND POLITICAL
ISSUES, THOUGH SNEDDEN INDICATED IN HIS SPEECH THAT HE WOULD BE
SPEAKING TO DEFENSE AND FOREIGN AFFAIRS QUESTIONS AT A LATER STAGE.

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: LAW, POLITICAL LEADERS, CENTRAL LEGISLATURE, APPROPRIATIONS, ELECTIONS, PRESS CONFERENCES

Control Number: n/a Copy: SINGLE Draft Date: 04 APR 1974 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED

Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: morefirh
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974CANIBER02012

Document Number: 1974CANBER02012 Document Source: CORE Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: N/A Errors: N/A Film Number: D740075-1132 From: CANBERRA Handling Restrictions: n/a Image Path:

Legacy Key: link1974/newtext/t19740466/aaaacifx.tel Line Count: 121 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION EA

Original Classification: LIMITED OFFICIAL USE

Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE

Previous Handling Restrictions: n/a Reference: n/a

Review Action: RELEASED, APPROVED Review Authority: morefirh

Review Comment: n/a Review Content Flags: Review Date: 08 JUL 2002

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <08 JUL 2002 by kelleyw0>; APPROVED <01 AUG 2002 by morefirh>

**Review Markings:** 

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: DOUBLE DISSOLUTION OF PARLIAMENT APPEARS IMMINENT

TAGS: PINT, AS, (SNEDDEN)

To: STATE

Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005